

AMENDED IN SENATE AUGUST 24, 2006

AMENDED IN SENATE AUGUST 7, 2006

CALIFORNIA LEGISLATURE—2005–06 REGULAR SESSION

**ASSEMBLY BILL**

**No. 2220**

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**Introduced by Assembly Member Vargas**

February 22, 2006

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An act to amend Sections 5133, 5134, 5142, 5258, and 5285 of, and to add Section 5192 to, the Public Utilities Code, relating to public utilities.

LEGISLATIVE COUNSEL'S DIGEST

AB 2220, as amended, Vargas. Household goods carriers.

(1) Under existing law, the Public Utilities Commission has regulatory authority over public utilities, including transportation companies. Household goods carriers are subject to the jurisdiction and control of the commission under the Household Goods Carriers Act. The act prohibits a household goods carrier from engaging, or attempting to engage, in the business of the transportation of used household goods and personal effects, by motor vehicle over any public highway in the state, including advertising, soliciting, offering, or entering into an agreement, without a permit issued by the commission authorizing transportation entirely within the state, or a valid operating authority issued by the Federal Motor Carrier Safety Administration, for interstate transportation.

Except as specified, a household goods carrier in compliance with this act has a lien on used household goods and personal effects to secure payment of an amount, determined as specified, for transportation and additional services ordered by the consignor, as

defined. The act requires any person having possession or control of used household goods or personal effects, who knows, or through the exercise of reasonable care should know, that the household goods carrier has been tendered that amount, to release the household goods and personal effects upon the request of the consignor or consignee.

This bill would also impose a similar release requirement on any person having possession or control of used household goods or personal effects, who knows, or through the exercise of reasonable care should know, that a household goods carrier transported those household goods or personal effects in violation of that permit or valid operating authority requirement. The bill would, with respect to both release requirements, authorize a peace officer, as defined, if the person fails to release the household goods and personal effects, to take custody of the household goods and personal effects and release them to the consignor or consignee.

*(2) Existing law, known as the Uniform Commercial Code-Secured Transactions, prescribes the rights of a secured party after a default. Those provisions require a notification of disposition in a consumer goods transaction to meet specified requirements.*

*This bill would authorize a household goods carrier to enforce a lien on household goods and personal effects in accordance with specified provisions of the Household Goods Carriers Act and the Uniform Commercial Code-Secured Transactions. The bill would require a household goods carrier to provide a notification of disposition at least 30 days prior to any disposition to each consignor and consignee, as specified.*

~~(2)~~

*(3) The ~~act~~ Household Goods Carriers Act requires an application for a transportation permit to be in writing, verified under oath, and to be in a form, contain information, and be accompanied by proof of service upon those interested parties, as required by the commission.*

This bill would require the commission to require the applicant to attest in the application to facts demonstrating that the applicant is not barred by law or court order from acting as a household goods carrier.

~~(3)~~

*(4) The act requires the commission to establish or approve rates to be charged by household goods carriers for the transportation of used household goods and personal effects and for related services, as prescribed.*

This bill would prohibit a household goods carrier from advertising, quoting, or charging a rate or an amount for the transportation of used household goods and personal effects that is based on the amount of cubic feet or other volumetric unit measurement of those household goods and effects. Under the bill, a household goods carrier that violates that prohibition would not be entitled to any compensation for the transportation of the household goods and effects and would be required to make restitution to the shipper of any compensation collected.

(4)

(5) The act authorizes the commission to amend or revoke, in whole or in part, the permit of any household goods carrier, upon application of the permit holder, or to suspend, change, or revoke, in whole or in part, such a permit, upon complaint or on the commission's own initiative, after notice and opportunity to be heard, for failure to comply with the act, any order, rule, or regulation of the commission, or any term, condition, or limitation of the permit. The act authorizes the commission to cancel, suspend, or revoke the permit of any carrier upon the conviction of the carrier for any misdemeanor or for listed felonies.

This bill would authorize permit suspension, change, or revocation for providing false or misleading information on a permit application, and would expand the listed felonies. Under the bill, if a carrier is convicted of a prescribed felony, as defined, the permit of the carrier would be deemed automatically revoked, and if an officer, director, or managing agent is so convicted, the permit would be deemed automatically suspended for 5 years. The bill would authorize the commission, in the case of automatic suspension, to reinstate the permit, extend the suspension, or revoke the permit, as prescribed. The bill would prohibit an officer, director, managing agency, or employee of the carrier convicted of a prescribed felony from serving in any other capacity with a carrier.

(5)

(6) Under the act, every household goods carrier and every officer, director, agent, or employee of any household goods carrier who violates or who fails to comply with, or who procures, aids, or abets any violation by any household goods carrier of the act, or who fails to obey, observe, or comply with any order, decision, rule, regulation, direction, demand, or requirement of the commission, or of any operating permit issued to any household goods carrier, or who

procures, aids, or abets any household goods carrier in its failure to obey, observe, or comply with any such order, decision, rule, regulation, direction, demand, requirement, or operating permit, is guilty of a misdemeanor, punishable as prescribed.

This bill would make it a violation of the act to hire, retain, or otherwise allow a person who has been convicted of a prescribed offense *felony* to serve in any capacity with the carrier.

(6)

(7) By establishing new violations of the act, which would be a misdemeanor, this bill would create new crimes, thereby imposing a state-mandated local program.

(7)

(8) The act authorizes the commission, as an alternative to the cancellation, revocation, or suspension of an operating permit, to impose a fine not to exceed \$20,000.

This bill would raise the authorized fine limit to \$30,000.

(8)

(9) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes.  
State-mandated local program: yes.

*The people of the State of California do enact as follows:*

1 SECTION 1. Section 5133 of the Public Utilities Code is  
2 amended to read:  
3 5133. (a) No household goods carrier shall engage, or  
4 attempt to engage, in the business of the transportation of used  
5 household goods and personal effects, by motor vehicle over any  
6 public highway in this state, including advertising, soliciting,  
7 offering, or entering into an agreement regarding the  
8 transportation of used household goods and personal effects,  
9 unless both of the following are satisfied:  
10 (1) For transportation of household goods and personal effects  
11 entirely within this state, there is in force a permit issued by the  
12 commission authorizing those operations.

1 (2) For transportation of household goods and personal effects  
2 from this state to another state or from another state to this state,  
3 there is in force a valid operating authority issued by the Federal  
4 Motor Carrier Safety Administration.

5 (b) A household goods carrier that engages, or attempts to  
6 engage, in the business of the transportation of used household  
7 goods and personal effects in violation of subdivision (a) may not  
8 enforce any security interest or bring or maintain any action in  
9 law or equity to recover any money or property or obtain any  
10 other relief from any consignor, consignee, or owner of  
11 household goods or personal effects in connection with an  
12 agreement to transport, or the transportation of, household goods  
13 and personal effects or any related services. A person who  
14 utilizes the services of a household goods carrier operating in  
15 violation of subdivision (a) may bring an action in any court of  
16 competent jurisdiction in this state to recover all compensation  
17 paid to that household goods carrier.

18 (c) The operation of a motor vehicle used in the business of  
19 transporting household goods and personal effects by a  
20 household goods carrier that does not possess a valid permit or  
21 operating authority, as required by subdivision (a), constitutes a  
22 public nuisance. Any peace officer, as defined in Chapter 4.5  
23 (commencing with Section 830) of Title 3 of Part 2 of the Penal  
24 Code, may remove any motor vehicle located within the  
25 territorial limits in which the officer may act, when the vehicle is  
26 found upon a highway and is being used in a manner constituting  
27 a public nuisance. At the request of the commission, the Attorney  
28 General, district attorney, city attorney, or county counsel, the  
29 law enforcement agency may impound the vehicle for a period  
30 not to exceed 72 hours to enable the requesting agency to abate  
31 the public nuisance, to obtain an order from the superior court of  
32 the county in which the vehicle has been impounded to prevent  
33 the use of the motor vehicle in violation of law, and to obtain any  
34 other remedy available under law as permitted by Section 5316.

35 (d) Any person having possession or control of used  
36 household goods or personal effects, who knows, or through the  
37 exercise of reasonable care should know, that a household goods  
38 carrier transported those household goods or personal effects in  
39 violation of subdivision (a), shall release the household goods  
40 and personal effects to the consignor or consignee, as defined in

1 Section 5142, upon the request of the consignor or consignee. If  
2 that person fails to release the household goods and personal  
3 effects, any peace officer, as defined in subdivision (c), may take  
4 custody of the household goods and personal effects and release  
5 them to the consignor or consignee.

6 SEC. 2. Section 5134 of the Public Utilities Code is amended  
7 to read:

8 5134. Application for a permit shall be in writing, verified  
9 under oath, and shall be in a form, contain information, and be  
10 accompanied by proof of service upon those interested parties, as  
11 required by the commission. The commission shall require the  
12 applicant to attest in the application to facts demonstrating that  
13 the applicant is not barred by law or court order from acting as a  
14 household goods carrier.

15 SEC. 3. Section 5142 of the Public Utilities Code is amended  
16 to read:

17 5142. (a) Except as provided in Section 5133, a household  
18 goods carrier in compliance with this chapter has a lien on used  
19 household goods and personal effects to secure payment of the  
20 amount specified in subdivision (b) for transportation and  
21 additional services ordered by the consignor. No lien attaches to  
22 food, medicine, or medical devices, items used to treat or assist  
23 an individual with a disability, or items used for the care of a  
24 minor child.

25 (b) (1) The amount secured by the lien is the maximum total  
26 dollar amount for the transportation of the household goods and  
27 personal effects and any additional services (including any bona  
28 fide change order permitted under the commission's tariffs) that  
29 is set forth clearly and conspicuously in writing adjacent to the  
30 space reserved for the signature of the consignor and that is  
31 agreed to by the consignor before any goods or personal effects  
32 are moved from their location or any additional services are  
33 performed.

34 (2) The dollar amount for the transportation of household  
35 goods and personal effects and additional services may not be  
36 preprinted on any form, shall be just and reasonable, and shall be  
37 established in good faith by the household goods carrier based on  
38 the specific circumstances of the services to be performed.

39 (c) Upon tender to the household goods carrier of the amount  
40 specified in subdivision (b), the lien is extinguished, and the

1 household goods carrier shall release all household goods and  
2 personal effects to the consignee.

3 *(d) A household goods carrier may enforce the lien on*  
4 *household goods and personal effects provided in this section*  
5 *except as to any goods that the carrier voluntarily delivers or*  
6 *unjustifiably refuses to deliver. The lien shall be enforced in the*  
7 *manner provided in this section and Chapter 6 (commencing with*  
8 *Section 9601) of Division 9 of the Commercial Code for the*  
9 *enforcement of a security interest in consumer goods in a*  
10 *consumer transaction. To the extent of any conflict between this*  
11 *section and that Chapter 6, this section shall prevail. Every act*  
12 *required in connection with enforcing the lien shall be performed*  
13 *in good faith and in a commercially reasonable manner.*

14 *(e) The household goods carrier shall provide a notification of*  
15 *disposition at least 30 days prior to any disposition to each*  
16 *consignor and consignee by personal delivery, or in the*  
17 *alternative, by first-class and certified mail, postage prepaid and*  
18 *return receipt requested, at the address last known by the carrier*  
19 *and at the destination address, and by electronic mail if an*  
20 *electronic mail address is known to the carrier. If any of the*  
21 *required recipients of notice are married to each other, and*  
22 *according to the carrier's records, reside at the same address,*  
23 *one notice addressed to both shall be sufficient. Within 14 days*  
24 *after a disposition, the carrier shall provide to the consignors*  
25 *any surplus funds from the disposition and an accounting,*  
26 *without charge, of the proceeds of the disposition.*

27 ~~(d)~~

28 *(f) Any person having possession or control of household*  
29 *goods or personal effects, who knows, or through the exercise of*  
30 *reasonable care should know, that the household goods carrier*  
31 *has been tendered the amount specified in subdivision (b), shall*  
32 *release the household goods and personal effects to the consignor*  
33 *or consignee, upon the request of the consignor or consignee. If*  
34 *the person fails to release the household goods and personal*  
35 *effects to the consignor or consignee, any peace officer, as*  
36 *defined in subdivision (c) of Section 5133, may take custody of*  
37 *the household goods and personal effects and release them to the*  
38 *consignor or consignee.*

39 ~~(e)~~

1 (g) Nothing in this section affects any rights, if any, of a  
2 household goods carrier to claim additional amounts, on an  
3 unsecured basis, or of a consignor or consignee to make or  
4 contest any claim, and tender of payment of the amount specified  
5 in subdivision (b) is not a waiver of claims by the consignor or  
6 consignee.

7 ~~(f)~~

8 (h) Any person injured by a violation of this section may bring  
9 an action for the recovery of the greater of one thousand dollars  
10 (\$1,000) or actual damages, injunctive or other equitable relief,  
11 reasonable attorney's fees and costs, and exemplary damages of  
12 not less than three times the amount of actual damages for a  
13 willful violation.

14 ~~(g)~~

15 (i) Any waiver of this section shall be void and unenforceable.

16 ~~(h)~~

17 (j) Notwithstanding any other law, this section exclusively  
18 establishes and provides for a household goods carrier's lien on  
19 used household goods and personal effects to secure payment for  
20 transportation and additional services ordered by the consignor.

21 ~~(i)~~

22 (k) For purposes of this section, the following terms have the  
23 following meaning:

24 (1) "Consignor" means the person named in the bill of lading  
25 as the person from whom the household goods and personal  
26 effects have been received for shipment and that person's agent.

27 (2) "Consignee" means the person named in the bill of lading  
28 to whom or to whose order the household goods carrier is  
29 required to make delivery as provided in the bill of lading and  
30 that person's agent.

31 SEC. 4. Section 5192 is added to the Public Utilities Code, to  
32 read:

33 5192. A household goods carrier shall not advertise, quote, or  
34 charge a rate or an amount for the transportation of used  
35 household goods and personal effects that is based on the amount  
36 of cubic feet or other volumetric unit measurement of those  
37 household goods and effects. In addition to any other remedy, a  
38 household goods carrier that violates this section shall not be  
39 entitled to any compensation for the transportation of the



1 household goods and effects and shall make restitution to the  
2 shipper of any compensation collected.

3 SEC. 5. Section 5258 of the Public Utilities Code is amended  
4 to read:

5 5258. No person shall be excused from attending and  
6 testifying or from producing any book, document, paper, or  
7 account in any investigation or inquiry by or hearing before the  
8 commission or any commissioner or examiner, or in obedience to  
9 the subpoena of the commission, or in any cause or proceeding,  
10 criminal or otherwise, based upon or growing out of any alleged  
11 violation of any of the provisions of this chapter, when ordered to  
12 do so, upon the ground of that person's privilege against  
13 self-incrimination, but if the privilege applies and the person  
14 claiming the privilege has properly asserted it, no information  
15 disclosed or any evidence derived from that information shall be  
16 used against that person in any criminal proceeding. No person  
17 so testifying shall be exempt from prosecution or punishment for  
18 any perjury committed by that person in his or her testimony.

19 SEC. 6. Section 5285 of the Public Utilities Code is amended  
20 to read:

21 5285. (a) The commission may suspend the permit of any  
22 household goods carrier after notice and an opportunity to be  
23 heard, if the carrier knowingly and willfully files a false report  
24 that understates revenues and fees.

25 (b) The commission may amend or revoke, in whole or in part,  
26 the permit of any household goods carrier, upon application of  
27 the permitholder or may suspend, change, or revoke, in whole or  
28 in part, such a permit, upon complaint or on the commission's  
29 own initiative, after notice and opportunity to be heard for  
30 providing false or misleading information on an application for a  
31 permit or for failure to comply with ~~of~~ this chapter or with any  
32 order, rule, or regulation of the commission or with any term,  
33 condition, or limitation of the permit. A household goods carrier  
34 that requests a hearing within 30 days after the date of receiving  
35 the notice and opportunity to be heard shall be granted a hearing.  
36 The commission may suspend the right to operate under any  
37 household goods carrier permit, upon reasonable notice of not  
38 less than 15 days to the holder without hearing or other  
39 proceedings, for failure to comply, and until compliance, with

1 Section 5161 or with any order, rule, or regulation of the  
2 commission.

3 (c) As an alternative to the cancellation, revocation, or  
4 suspension of an operating permit or permits, the commission  
5 may impose upon the holder of the permit or permits a fine of not  
6 more than thirty thousand dollars (\$30,000). All fines collected  
7 shall be deposited at least once each month in the State Treasury  
8 to the credit of the General Fund.

9 (d) The commission may cancel, suspend, or revoke the permit  
10 of any carrier upon the conviction of the carrier of any  
11 misdemeanor under this chapter while holding operating  
12 authority issued by the commission, or the conviction of the  
13 carrier or any of its officers of a felony while holding operating  
14 authority issued by the commission, limited to robbery, burglary,  
15 any form of theft, any form of fraud, extortion, embezzlement,  
16 money laundering, forgery, false statements, an attempt to  
17 commit any of the offenses described in this subdivision, aiding  
18 and abetting or conspiring to commit any of the offenses  
19 described in this subdivision, or intentional dishonesty for  
20 personal gain.

21 (e) (1) As used in this subdivision, “convicted of a prescribed  
22 felony” means a plea or verdict of guilty or a conviction  
23 following a plea of nolo contendere for any felony described in  
24 subdivision (d), or for an attempt to commit, *aiding and abetting*,  
25 or conspiring to commit any felony described in subdivision (d),  
26 that is committed in connection with, or arising from, a  
27 transaction for the transportation of used household goods or  
28 personal effects.

29 (2) If a carrier is convicted of a prescribed felony, the permit  
30 of the carrier shall be deemed automatically revoked.

31 (3) If an officer, director, or managing agent of the carrier is  
32 convicted of a prescribed felony, the permit of the carrier shall be  
33 deemed automatically suspended for a period of five years. If the  
34 commission determines that the carrier did not have knowledge  
35 of, participate in, direct, aid and abet, authorize, or ratify the  
36 conduct of the person convicted and did not in any manner  
37 benefit from that conduct, the commission may reinstate the  
38 permit on terms the commission determines to be appropriate in  
39 the interest of justice and to ensure the protection of the public.

1 The commission may also extend the suspension or revoke the  
2 permit as provided in subdivision (d).

3 (4) If an officer, director, managing agent, or employee of the  
4 carrier is convicted of a prescribed felony, the person may not be  
5 an officer, director, managing agent, or employee or serve in any  
6 other capacity with a carrier.

7 (5) It is a violation of this chapter for a carrier that knows or  
8 should know that a person has been convicted of a prescribed  
9 felony to hire, retain, or otherwise allow that person to serve as  
10 an officer, director, managing agent, or employee or in any other  
11 capacity with the carrier.

12 SEC. 7. No reimbursement is required by this act pursuant to  
13 Section 6 of Article XIII B of the California Constitution because  
14 the only costs that may be incurred by a local agency or school  
15 district will be incurred because this act creates a new crime or  
16 infraction, eliminates a crime or infraction, or changes the  
17 penalty for a crime or infraction, within the meaning of Section  
18 17556 of the Government Code, or changes the definition of a  
19 crime within the meaning of Section 6 of Article XIII B of the  
20 California Constitution.